

Jawaharlal Nehru National Urban Renewal Mission (JNNURM)

The aim of the Jawaharlal Nehru National Urban Renewal Mission (JNNURM) is to encourage reforms and fast track planned development of identified cities. Focus is to be on efficiency in urban infrastructure and service delivery mechanisms, community participation, and accountability of Urban Local Bodies / Parastatal agencies towards citizens.

JNNURM was formally launched on 3rd December 2005.

Objectives of the Mission

- Focused attention to integrated development of infrastructure services in cities covered under the mission.
- Establishment of linkages between asset-creation and asset-management through a slew of reforms for long-term project sustainability
- Ensuring adequate funds to meet the deficiencies in urban infrastructure services
- Planned development of identified cities including peri-urban areas, outgrowths and urban corridors leading to dispersed urbanisation
- Scale-up delivery of civic amenities and provision of utilities with emphasis on universal access to the urban poor
- Special focus on urban renewal programme for the old city areas to reduce congestion. Provision of basic services to the urban poor including security of tenure at affordable prices, improved housing, water supply and sanitation and ensuring delivery of other existing universal services of the government for education, health and social security.

Sub Missions :

The Jawaharlal Nehru National Urban Renewal Mission (JNNURM) scheme has the following sub-missions :

S.No.	Name of the Sub Mission	Ministry
1.	Urban Infrastructure and Governance (UIG)	Ministry of Urban Development (MoUD)
2.	Basic Services to Urban Poor (BSUP)	Ministry of Housing and Urban Poverty Alleviation (MoHUPA)
Non-Mission Cities : Karaikal, Mahe & Yanam		
3.	Urban Infrastructure Development Scheme for Small and Medium Towns (UIDSSMT)	Ministry of Urban Development (MoUD)
4.	Integrated Housing and Slum Development Programme (IHSDP)	Ministry of Housing and Urban Poverty Alleviation (MoHUPA)

Fund Flow :

- Government of India would share 80% of the project cost and 20% should be borne by the U.T. of Puducherry.

a) Funds Released so far

(Rs. in Crores)

Sector	Sanctioned Amount	Central Share	State Share	Amount already released so far	
Grand Total (Urban)	203.4	162.72	40.68	40.68	10.17
Grand Total (Housing)	61.0076	37.7834	23.2207	9.43	2.3600
	264.4076	200.5034	63.9007	50.11	12.53

STATUS OF APPROVED PROJECTS:

Under JNNURM, so far 8 projects have been approved (4 each by MoUD & MoHUPA) and the status of the projects are as follows :

Projects approved	Status
<p><u>Urban Sector: UIG submission</u></p> <p>1. Comprehensive Sewerage System for Puducherry.</p> <p>(Executing Agency : PWD)</p> <p><u>Project Details:</u></p> <p>Project Cost : Rs.203.40 Cr. Central Share : Rs.162.72 Cr. (80%) State Share : Rs. 40.68 Cr. (20%)</p> <p>Fund released: Rs. 51.05 Cr. Central Share : Rs. 40.68 Cr. State Share : Rs. 10.367 Cr.</p> <p>Project completion period : 3 years.</p>	<ul style="list-style-type: none">• Project approved in the 29th CSMC meeting held on 20.4.07;• Administrative approval accorded vide G.O. Rt. No. 35, dated 2.12.2008, Chief Secretariat (works), Puducherry;• The technical bid opened on 25.3.09 and financial bid opened on 1.6.09.• The Work Advisory Board in its meeting held on 24.9.2009 has decided to award the work to lowest bidder "M/s. Ramky Infrastructure Pvt. Ltd., Hyderabad".• Expenditure sanction for Rs.282.17 crores has been issued on 18.01.2010 and funds will be released shortly.
<p>2. Integrated Solid Waste Management for urban areas of Puducherry.</p> <p>(Executing Agency: LAD / ULBs.)</p> <p><u>Project Details:</u></p> <p>Project Cost : Rs.49.66 Cr. Central Share: Rs.39.728 Cr. (80%) State Share : Rs. 9.932 Cr. (20%)</p> <p>Fund released: Rs. 12.412 Cr. Central Share : Rs. 9.932 Cr. State Share : Rs. 2.483 Cr.</p> <p>Project completion period: 18 months.</p>	<ul style="list-style-type: none">• The proposal of SWM approved in the CSMC meeting held on 22.1.2009;• Administrative approval accorded vide G.O. Ms. No. 15/2009-Hg dated 22.9.2009, Chief Secretariat (Housing), Puducherry.• The Puducherry Urban Development Agency, Puducherry has been designated as the Project Implementing Agency for this project.• The Puducherry Urban Development Agency has called for Expression of Interest from reputed companies to set up a Special Purpose Vehicle (SPV) for the project through BOOT basis on 4.9.09.• Fifteen applications have been received and 11 were shortlisted on 6-11-2009 by a technical committee constituted for the purpose.• Request for Proposal has been referred to the Law department for vetting and on approval the same will be issued to the 11 bidders for submitting Technical & Financial bids.• Technical bids are under scrutiny and will be shortlisted by 25.01.2010.

Projects approved	Status
<p><u>Urban Sector : UIG</u> <u>Urban Transport System:</u> 3. Proposal for replacing / purchasing 50 Buses for urban transport system. Executing Agency: PRTC <u>Project Details:</u> Project Cost : Rs.16.15 Cr. Central Share : Rs.12.92 Cr. (80%) State Share : Rs. 3.23 Cr. (20%) Fund released: Nil Project completion period: December'2009.</p>	<ul style="list-style-type: none"> • Project approved in the 73rd CSMC meeting held on 29.5.2009 on condition that 1st installment will be released only after sustainability analysis is submitted. • Sustainability Analysis report has been submitted to Ministry of Urban Development (MoUD) on 5.10.2009 for approval and release of funds. • Puducherry Road Transport Corporation, Puducherry has called for Request for Proposal (RFP) from the manufacturers of urban buses for supply of 50 buses (40 Ordinary & 10 Low floor A/c buses). • The Town and Country Planning Department (State Level Nodal Agency) has submitted proposal on 26-10-2009 for issue of Administrative Approval by the Government of Puducherry. • Tenders opened on 30.10.2009 and financial bid opened on 4.11.2009. The lowest bidder M/s. Ashok Leyland has been issued with tender acceptance vide letter dated 11.11.2009 for A/c and non-A/c buses as per the guidelines of JNNURM with a condition to supply buses on or before 31.12.2009. • Request has been made to the MHA and MoUD, Government of India on 22.10.2009 & 28.10.2009 respectively by the Chief Secretary to Govt. & Hon'ble Chief Minister, Puducherry for the early release of 1st installment. • Proposal for release of the state share of Rs.3.23 crores has been submitted to Govt.
<p><u>UIDSSMT Submission :</u> 4. Augmentation of water supply for Yanam Town. (Executing Agency: PWD, Yanam.) <u>Project Details:</u> Project Cost : Rs.39.18 Cr. Central Share: Rs.31.344 Cr. (80%) State Share : Rs. 7.836 Cr. (20%) Fund released: Rs. 16.4942 Cr. Central Share: Rs. 12.63 Cr. State Share : Rs. 3.8642 Cr. Project completion period: 18 months.</p>	<ul style="list-style-type: none"> • The project approved in the State Level Sanctioning Committee meeting held on 23.2.2009 ; • The project has been approved by the MoUD in the meeting held on 26.2.2009. • Administrative approval for the project has been accorded vide G.O. Ms. No. 14/2009-Hg dated 18.9.2009. • The Public Works Department, Yanam has submitted the Bill of quantities on 10.12.2009 and the same will be placed before the Work Advisory Board for approval and thereafter tenders will be called for.

Projects approved	Status																		
<p><u>Housing Sector :</u> <u>Basic Services to Urban Poor (BSUP) submission :</u> 5. Construction of 1136 dwelling units at Lambert Saravanan Nagar, Reddiarpalayam, Puducherry. (Executing Agency : PSCB) <u>Project Details:</u> Project Cost : Rs.37.3765 Cr. Central Share: Rs.28.0512 Cr. (75.05 %) State Share : Rs. 9.3253 Cr. (24.95 %) Fund released: Rs. 9.6928 Cr. Central Share: Rs. 7.0128 Cr. State Share : Rs. 2.68 Cr. Fund released to PSCB: Rs. 4.6719 Crores Project completion period : 15 months.</p>	<ul style="list-style-type: none"> • Project approved in the 19th CSMC meeting held on 6.10.07; • Administrative approval accorded vide G.O.Rt.No.82/Hg- 2008, dt. 18.9.2008. • Work has been awarded to M/s. Sintex on 29.6.2009. • Earth Work for 128 Dwelling Units has been completed (8 Blocks). Sand piling for 8 blocks (96 DU) for stabilizing the soil completed. • PCC 1:5:10 Bed for 2 blocks has been completed. 																		
<p>6. Construction of 168 Dwelling units at Kuruchikuppam, Puducherry Municipality, Puducherry. (Executing Agency : PSCB) <u>Project Details:</u> Project Cost : Rs. 6.60 Cr. Central Share: Rs.4.26 Cr. (64.55 %) State Share: Rs. 2.34 Cr. (35.45 %) Fund released: Rs. 1.6502 Cr. Central Share: Rs. 1.0637 Cr. State Share : Rs. 0.5865 Cr. Fund released to PSCB : Rs. 1.3296 Crores Project completion period : 15 months.</p>	<ul style="list-style-type: none"> • Project approved in the 33rd CSMC meeting held on 7.3.08; • Administrative approval accorded vide G.O. Rt. No. 79/Hg- 2008, dt. 14.8.09; • Work order issued for all 14 blocks. • Out of 168 DU's, 96 DU in progress. (i.e) Out of 14 Blocks, 8 blocks work in progress as detailed below: <table border="1" data-bbox="707 1514 1513 1917"> <thead> <tr> <th data-bbox="707 1514 826 1552">Block</th> <th data-bbox="826 1514 1513 1552">Status</th> </tr> </thead> <tbody> <tr> <td data-bbox="707 1552 826 1590">A 7</td> <td data-bbox="826 1552 1513 1590">Brickwork FF lintel level</td> </tr> <tr> <td data-bbox="707 1590 826 1628">A 8</td> <td data-bbox="826 1590 1513 1628">GF roof laid,</td> </tr> <tr> <td data-bbox="707 1628 826 1666">A 9</td> <td data-bbox="826 1628 1513 1666">Brickwork GF lintel level</td> </tr> <tr> <td data-bbox="707 1666 826 1704">A 10</td> <td data-bbox="826 1666 1513 1704">Plinth beam laid</td> </tr> <tr> <td data-bbox="707 1704 826 1742">A 11</td> <td data-bbox="826 1704 1513 1742">Brickwork SF lintel level</td> </tr> <tr> <td data-bbox="707 1742 826 1780">A 12</td> <td data-bbox="826 1742 1513 1780">Centering FF roof in progress</td> </tr> <tr> <td data-bbox="707 1780 826 1818">A 13</td> <td data-bbox="826 1780 1513 1818">Brickwork FF lintel level</td> </tr> <tr> <td data-bbox="707 1818 826 1917">A 14</td> <td data-bbox="826 1818 1513 1917">GF roof centering & reinforcement completed and concrete to be laid</td> </tr> </tbody> </table> <ul style="list-style-type: none"> • 3 Existing blocks have been demolished wherein the remaining 6 blocks (A 1-6) will be constructed. 	Block	Status	A 7	Brickwork FF lintel level	A 8	GF roof laid,	A 9	Brickwork GF lintel level	A 10	Plinth beam laid	A 11	Brickwork SF lintel level	A 12	Centering FF roof in progress	A 13	Brickwork FF lintel level	A 14	GF roof centering & reinforcement completed and concrete to be laid
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Projects approved	Status
<p>7. Construction of 1660 Houses of EWS / LIG category for the Scheduled Caste beneficiaries in the U.T. of Puducherry.</p> <p>(Executing Agency: Adi-Draavidar Welfare Dept.)</p> <p>Project Cost : Rs.92.00 Cr. Central Share : Rs.50.89 Cr. (55.32 %) State Share : Rs.41.11 Cr. (44.68 %) Fund released: Rs. 12.7225 Cr. Central Share: Rs. 12.7225 Cr. State Share : Yet to be released Project completion period : 18 months.</p>	<ul style="list-style-type: none"> • Administrative Approval issued on 05.01.2010. State share of Rs.123.57 lakhs released. • Land is under possession of the Adi-Draavidar Welfare Department for only 2 layouts for which tender documents are under preparation. • Land Acquisition proceedings are underway for the remaining 15 layouts.
<p><u>IHSDP scheme:</u> <u>(Housing Sector)</u></p> <p>8. Construction of 432 tenements at Karaikovilpathu, Karaikal under IHSDP.</p> <p>(Executing Agency : PSCB)</p> <p><u>Project Details:</u></p> <p>Project Cost : Rs.17.03 Cr. Central Share: Rs. 5.4774 Cr. (32.16%) State Share : Rs.11.5526 Cr. (67.84 %) Funds released: Rs. 3.6312 Cr. Central Share: Rs. 2.7387 Cr. State Share : Rs. 0.8925 Cr. Project completion period : 15 months.</p>	<ul style="list-style-type: none"> • Project approved in the 35th CSMC meeting held on 24.3.08; • Administrative approval accorded vide G.O. Rt.No. 78/Hg- 2008, dt. 14.8.2008; • Work Order issued for construction of 72 Dwelling units (2 blocks) • Raft beam and slab casted for 1 block (36 dwelling units) and brickwork over the raft beam is under progress.

STATUS OF REFORMS IN URBAN GOVERNANCE:

The Government of Puducherry has signed the Memorandum of Agreement (MoA) to bring in 23 reforms in Urban Governance on 31-12-2007. The Status of the reforms are as follows :

S. No.	Reforms	Time line Committed	Status
I. MANDATORY STATE LEVEL REFORMS :			
1.	Implementation of 74 th CAA	2008-09	<ul style="list-style-type: none">• The Government of Puducherry vide Act No. 1 of 2007 dated 10.3.2007 has brought in The Puducherry Municipalities (Amendment) Act, 2006 wherein all the eighteen functions listed in the XII schedule of the Constitution has been brought into the functions of the Local Bodies.• A three Member Committee has also been constituted vide G.O. Ms. No. 69 dated 30.10.2007 of the Chief Secretariat (Local Administration) to identify the activities to be devolved upon the Municipalities. The Committee had submitted its report and has been forwarded to Law Department for vetting and for placing the Memorandum to the Council of Ministers on 20.7.2009. The report has been forwarded to the Finance and Planning & Research department for obtaining views/opinion after vetting by Law Department.• After obtaining views, the proposal will be placed before the Council of Ministers for approval.• The Local Administration Department has also submitted proposal to the Government to fill up the post of State Election Commissioner.• Revised timeline: This reform has to be effected within this Financial Year.
2.	Convergence of City Planning functions in the ULB's	2008-09	<ul style="list-style-type: none">• The City Planning functions in the ULB's are also included in the Three Member Committee report.• Revised timeline: This reform has to be effected within this Financial Year.
3.	Amendments to Rent Control legislation	2009-10	<ul style="list-style-type: none">• The draft Rent Control law has been approved by the Hon'ble Chief Minister, Puducherry.• Preliminary vetting by Law Department has been completed and corrections suggested by the Law Department are being carried out by Revenue Department.• Revised timeline: This reform has to be effected within this Financial Year.
4.	Rationalisation of Stamp Duty		<ul style="list-style-type: none">• Rationalization of stamp duty on property @ 5% of the market value has been done with effect from 30.10.2001.
5.	Repeal of Urban Land ceiling and Regulation Act.	---	Already repealed.

S. No.	Reforms	Time line Committed	Status
6.	Enactment of community participation law.	2008-09	<ul style="list-style-type: none"> • Action is being taken by Local Administration Department to bring in necessary amendments in the Puducherry Municipalities Act 1973 for the establishment of Ward Committees / ward sabhas in the Municipal areas. • The Local Administration Department is preparing model Community Participation Law in line with the Kerala model of Community Participation Law which has been found to be most suited for enactment in Puducherry. • Administrative Staff College of India, Hyderabad (the appraisal agency for MoUD) will be requested to draft the Bill. • Revised timeline: This reform has to be effected within this Financial Year.
7.	Enactment of Public Disclosure Law.	2007-08	<ul style="list-style-type: none"> • The Draft Public Disclosure Law is proposed to be brought in as an amendment to the existing Municipal law as suggested by the Law department for the approval of the Council of Ministers. • Revised timeline: This reform has to be effected within this Financial Year.
II. MANDATORY ULB LEVEL REFORMS :			
1.	E- Governance	2009-10	<ul style="list-style-type: none"> • The design document prepared by the consultant M/s. Price Water Cooper House Ltd. on e-governance of Municipal functions has been submitted to the Ministry of Communications and Information Technology for approval and necessary order is awaited for implementation. • The activities such as Registration of Births and Deaths, Property tax management, Payment of utility bills and E - procurement are performed through E -Governance. • Revised timeline: This reform has to be effected within the Financial Year 2009-10.
2.	Implementation of Accounting Reforms	2008-09	<ul style="list-style-type: none"> • A Four member Sub-Committee has been constituted vide G.O. Ms. No. 23/LAS/2009 dt. 5.10.2009, directing to prepare the manual for introduction of double entry accounting system with a time line of three months period. The manual prepared by the committee will be adopted after obtaining the approval of the Govt. • The double entry system of accounting will be adopted with in the FY 2010-11. • Revised timeline: This reform will be effected within the Financial Year 2010-11.

S. No.	Reforms	Time line Committed	Status
3.	Property tax reforms	2008-09	<ul style="list-style-type: none"> • 85% of the properties situated within the Municipal limits have already been assessed. • Special camps have also been organized for collection of property tax and for arrears of property tax. (Balance of arrears should be less than 10% of annual demand.)
4.	Reforms in Levy of user charges	2010-11	<ul style="list-style-type: none"> • The Public Works Department has submitted a proposal for obtaining approval of the Government for revising the tariff for water supply from the existing 55 paise / KL to Rs. 3.00/KL. • The Local Administration Department is taking necessary action for getting approval of the Government to collect user charges for solid waste management. With regard to tariff for sewage collection, the Works Secretariat has initiated necessary file for obtaining the approval of the Government. • The Public Works Department is taking action for bringing out a policy document on user charges and the draft will be prepared within Jan'2010 for the approval of the Govt. • As per MoA time line: By the year 2010-11.
5.	Internal earmarking of basic services to Urban Poor	2008-09	<ul style="list-style-type: none"> • The Puducherry Administration has issued necessary order vide G.O.Ms.No. 8/LAS/2008, dated 10-7-2008 directing the Urban Local Bodies to earmark budgetary allocation for provision of Basic Services to the Urban Poor for the entire mission period as per the time line agreed in the Memorandum of Agreement (i.e) 25% during 2008-09, 27% during 2009-10, 28% during 2010-11 and 30% during 2011-2012. • During this financial year, the ULB's have earmarked 27% of their budget provision (Rs. 67.50 Lakhs by Puducherry Municipality & Rs. 450.00 Lakhs by Oulgaret Municipality) for works related to Basic Services to Urban Poor. • Action is also being taken to issue necessary orders of the Government for earmarking at least 25% of the budget for urban poor in all sectors.
6.	Provision of basic services to Urban Poor including security of tenure at affordable prices, improved housing, water supply, sanitation.	2008-09	<ul style="list-style-type: none"> • For conducting the Bio-metric Survey, the Puducherry Slum Clearance Board has enlisted two consultants and evaluation of technical bid has been completed. Financial Bid from the consultants has been called for. • The Puducherry Slum Clearance Board is taking necessary action to frame rules for collection of 10% of beneficiary contribution and formation of societies for all the housing projects implemented in the Union Territory.

S. No.	Reforms	Time line Committed	Status
			<ul style="list-style-type: none"> • Revised timeline: This reform has to be effected within the Financial Year 2009-10.
III. OPTIONAL STATE LEVEL REFORMS :			
1.	Introduction of Property Certification system	2009-10	<ul style="list-style-type: none"> • The “State Guaranteed Land Title (GLT)” of the Government of Rajasthan forwarded by the Ministry of Urban Development (MoUD) has been forwarded to the Revenue Department for implementing this reform. • The Survey Department is taking up the work of resurvey of all properties under the Centrally Sponsored programme “National Land Resources Modernization Programme” of the Ministry of Rural Development and has projected to complete the work by 2015. The Survey Department has been requested to reduce the time schedule and to speed up the work. • The draft amendments to the Registration Act to curb the unauthorized sub-divisions are also under preparation by the Revenue Department on par with the neighbouring states. • Revised timeline: This reform will be effected within the Financial Year 2011-2012.
2.	Revision of Bye-laws for streamlining building approval process	2008-09	<ul style="list-style-type: none"> • The draft amendment to Bye-Laws has been prepared by Town and Country Planning Department and has been forwarded to the Expert Committee members constituted for this purpose for views/comments. The draft amendments have also been forwarded to Town and Country Planning Organisation, New Delhi for comments on 27.8.09. The Town and Country Planning Organisation have rendered views on 18.9.09. • The Town and Country Planning Department officials along with the officials of the Puducherry Planning Authority will visit Mysore as suggested by the ASCI to study the procedures followed for adoption of the same for streamlining the approval process. • The Comprehensive amendment to the Building Bye-Laws and Zoning Regulations will be placed before the ensuing Assembly session for approval. • Revised timeline: This reform has to be effected within this Financial Year.

S. No.	Reforms	Time line Committed	Status
3.	Revision of Building bye-laws to make rain water harvesting mandatory	2008-09	<ul style="list-style-type: none"> The Town and Country Planning Department has submitted a separate proposal to the Government for issue of Government Order for making rain water harvesting mandatory for all buildings on 16.11.2009. Revised timeline: This reform has to be effected within this Financial Year.
4.	Earmarking 20-25% of developed land for urban poor :	2008-09	<ul style="list-style-type: none"> The Town and Country Planning Department has submitted a proposal separately to the Government for issue of Government Order for earmarking 20-25% of developed land for EWS / LIG category on 18.11.2009. Amendment to the TCP Act has to be brought in for effecting this reform. Revised timeline: Comprehensive amendment to the T&CP Act, will be effected within the Financial Year 2010-11.
5.	Simplification of procedure for conversion of Agriculture lands :	2008-09	<ul style="list-style-type: none"> The Town and Country Planning Department is preparing comprehensive draft amendments to the TCP Act including this reform. ASCI has been requested to furnish details of amendment brought in elsewhere in the country for making necessary amendments to the Town and Country Planning Act. Revised timeline: This reform will be effected within the Financial Year 2010-11.
6.	Computerized process of registration of land and property	2009-10	Already being implemented
7.	Bye-laws on reuse of recycled water	2010-11	<ul style="list-style-type: none"> The Town and Country Planning Department has submitted a proposal separately to the Government for issue of Government Order for reuse of recycled water 16.11.2009. Revised timeline: This reform has to be effected within this Financial Year 2009-10.
8.	Administrative Reforms	2008-09	<ul style="list-style-type: none"> The Local Administration Department has resubmitted proposal for reconstitution of a committee for conducting man power audit in the ULB's, since the earlier committee members have expressed their unwillingness. Revised timeline: This reform will be effected within the Financial Year 2010-11.
9.	Structural Reform	2008-09	

S. No.	Reforms	Time line Committed	Status
10.	Encouraging Public Private Partnership	2009-10	<ul style="list-style-type: none"> • The Integrated Solid Waste Management Project approved by the Ministry of Urban Development under UIG submission is proposed to be implemented under PPP mode. • The ULB's have also initiated necessary action to take up projects like Truck Terminal and Off-street parking facilities under PPP mode. • Action is being taken by the Local Administration Department to prepare the policy document on implementing the projects under PPP mode. • Revised timeline: This reform has to be effected within the Financial Year 2009-10.