

No. M-13048/35(PY)/2011-SP-S
Planning Commission
(State Plans Division)



Yojana Bhawan, Sansad Marg
New Delhi-110001
Dated 23.07.2012

Subject: Summary Record of discussions to finalise the Annual Plan 2012-13 of Puducherry

A copy of the Summary Record of discussions of the meeting between the Deputy Chairman, Planning Commission and Chief Minister, Puducherry held on 25.06.2012 in Planning Commission, New Delhi to finalise the Annual Plan 2012-13 of Puducherry is circulated herewith.

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[Signature]
B.K.Pandey
Director (SP-Puducherry)

Encl: As above, including Scheme of Financing

Planning Commission
Principal Advisers/Sr Advisers/ Sr. Consultants
Advisers/JS (SP)/ Heads of Divisions

PMO
Director (Puducherry)

Ministry of Finance
Joint Secretary (PF-1), Dept. of Expenditure,
North Block, New Delhi

Copy to PPS/Private Secretary:-
Deputy Chairman/ Minister of State/ Members/ Secretary, Planning Commission

Copy also to:
Director (SP-Coord.)/ Director (PCMD Division)/ Information Officer

Govt. of Puducherry
Chief Secretary
Pr. Secretary (Planning)
Pr. Secretary (Finance)

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DEVELOPMENT COMMISSIONER	
No.	1249/DC/PA/2012
Received on	1 AUG 2012
Despatched No.	1/8/12

Planning Commission
(State Plan Division)

Sub: Summary Record of the meeting held between Deputy Chairman, Planning Commission and Chief Minister of Puducherry on 25th June, 2012 for finalization of the Annual Plan 2012-13 of Puducherry

1. A meeting chaired by the Deputy Chairman, Planning Commission was held on 25.06.2012 at Yojana Bhavan, New Delhi to finalize the size of Annual Plan 2012-13 of Puducherry. The list of Participants is at Annexure – IV.

2. Welcoming the UT delegation the Deputy Chairman, Planning Commission requested the UT Govt. to initiate the discussion. **The Chief Minister** of Puducherry highlighted the following issues relating to the State Economy:
 - i. Puducherry has better socio-economic indicators compared to the corresponding all India averages. Puducherry's strengths are higher per capita income, high literacy level, availability of adequate Health Infrastructure, 100% Birth & Death registration, 100% financial inclusion, religious harmony and tolerance etc.

 - ii. Puducherry has immense potential under Tourism sector which is emerging as the largest industry for generating employment and has also gained lot of importance as powerful engine for economic growth. In order to develop high end tourism, the UT Government has prepared pre-feasibility report for developing Family Entertainment Centre, Special Tourism Zone, Five Star Resort, and Water Park. Moreover, the UT Government has obtained licenses from the DGCA for operating flights from Puducherry Airport. The UT has also proposed to go in for higher realisation of revenue by bringing in tourism related projects under PPP mode. The UT will carry out an exercise of mapping its cultural assets and also eliminate the entry permit for other State vehicles for tourism promotion.

 - iii. The major challenges being faced by the UT of Puducherry are heavy urbanisation resulting into environment related issues, heavy inflow of floating

population, precarious financial position due to high Debt-GSDP ratio, and mounting unemployment problems among the educated youth.

- iv.** The UT has a healthy Own Tax Revenues to GSDP ratio of 11.9% (Estimated). However, the UT is not entitled to receive any share in Central Taxes. As a result, the total tax revenues are limited. This is further compounded by the fact that the Salaries component under the Eleventh Plan Scheme is categorised as 'Non-Plan' Expenditure. As a result, the amount of resources for Plan expenditure is severely restricted. Therefore, the UT has been resorting to the market borrowings for meeting its Annual Plan requirements.
- v.** Puducherry Administration has proposed strategies in the form of "Vision Document" in tandem with the 12th Five Year Plan approach document. The UT has envisaged increasing the contribution of primary sector to 10% of GSDP, to bring in less intensive water usage and soft skills industries to solve the unemployment problem, and to increase the tourist arrival by focussing on tourism infrastructure.
- vi.** In the 12th Plan, the UT's strategies will be to increase production under horticulture/floriculture with due focus on medicinal aromatic plants, establishment of a certification agency for organic farming, promotion of contract farming, and issue of Kisan Smart Cards to farmers. In addition, the UT will also focus on milk & marine fisheries in Primary sector, implementation of rainwater harvesting schemes and water conservation schemes like adoption of drip/sprinkler irrigation and precision farming, and deepening of all the existing 82 tanks in Puducherry region and construction of more dams to augment the ground water recharge.
- vii.** The UT will also focus on encouraging investment in infrastructure through PPP mode, setting up multi product SEZ by converting the Growth Centre at Polagam in Karaikal region, and setting up an Integrated Textile Park in Puducherry.
- viii.** During the XII Plan, the UT will strive to achieve 100% literacy from the present level of 86.55%. The UT has proposed to cover one Lakh new literates in the age

group of 14 - 45 years under Kamarajar Literacy Mission (KLM) during 2012-17 in which women constitute a major chunk.

- ix. The policy of the UT Government under Health sector is to achieve the goal of "Better Health Care at low cost" to the general public and "Better Health Care at no cost" to BPL families.
- x. In order to maintain reliable and stable power supply, the UT Government will extend the existing Gas Power Plant by 100 MW and also provide improved power distribution network of high reliability with least Transmission and Distribution losses.
- xi. The Puducherry Government raised the issue that for the clearance of the PPP projects involving sale/lease of Government Land above Rs. 5 crore, the UT has to seek the approval of MHA.
- xii. He also requested for an ACA of Rs. 1100 crores, including Rs. 700 crore for 'Thane' relief projects, Rs. 100 crore for Government medical college, Rs. 200 crore for construction of Road over bridges, fly-over, bye pass and Stadia, and Rs. 100 crore for Thirunallar Temple Town Development Project.

3. **The Deputy Chairman, Planning Commission** said that during the XI Five Year Plan, the utilization of the Puducherry's Annual Plans has been very low (to the tune of 60-65% of the approved Plan size). He advised the UT Government to go for a more realistic Plan size. He said that since the 4 regions in Puducherry are lying geographically separated from one another, the UT Government should market its tourism package so as to ensure that the distance covered by the tourists opting for a given package is not very significant. He opined that the UT should have a separate tourism package for separate regions.

4. **Member (AM)** highlighted the key features, challenges, and strategies to meet those challenges through a power point presentation. He said that low level of poverty

(1.2%), high population density (2598 vs 382 for All India), high proportion of urban population (69%), comparatively high rank in health indicators, and unique cultural assets are the important features of Puducherry. He also said that some of the major challenges being faced by the UT of Puducherry were high levels of unemployment, floating population, and Tax – GSDP ratio, and scarcity of land and over exploitation of ground water, and scarcity of land including scattered enclaves. He suggested the UT to develop a comprehensive Plan for a faster, sustainable and inclusive growth and to customise its Plans to local needs and resources. He also suggested the UT to create policy framework to increase private sector participation to overcome public sector resource constraints. He complemented the UT Government for shifting focus on the comprehensive development of tourism sector for higher employment and growth, and for proposing to abolish the transit permit system to facilitate cross-border movement of tourists. He advised the UT to upgrade the Puducherry Museum, and convert Anglo-French Mill into a tourist complex/resort. He also advised UT to identify the heritage buildings occupied by Government offices and to evacuate these for development of hotel/restaurants.

5. **Member (KK)** expressed concern over the fact that the UT's rank has slipped from 5th place to 16th place among 35 States/UTs in terms of environmental performance. He suggested the Government of Puducherry to look into the factors causing environmental degradation, to undertake large scale afforestation to increase its forest cover, to improve the coastal management, to increase efficiency and capacity in solid waste management, and to improve the condition of beaches in the UT.

6. **Member (NJ)** enquired the UT about the status of computerisation of its employment exchanges, and its skill mapping exercise. He suggested that UT Government should focus more on skill development to counter the problem of high unemployment in the UT.

7. **Member (AS)** suggested that in order to overcome the financial crisis, the UT should enable its municipalities to earn revenues in the form of user charges. For this purpose, he further suggested that UT should departmentalise its municipal functions. He

said that Tourism sector should remain the mainstay for the UT and suggested the Government of Puducherry to provide more services to tourist visiting Tamil Nadu for religious purpose. In the Agriculture sector, he said that the UT Govt. should focus more on the livestock sector.

8. **Member (SH)** enquired the UT about the steps taken to enhance the handicrafts sector. She opined that the enhancement of handicrafts sector in the UT would have positive external effects on the Tourism sector. She enquired the UT about the reasons for inter-regional disparities in IMR in the UT of Puducherry. She applauded the UT for better indicators in health sector in the UT as compared to all India levels. However, she expressed concern over the fact that the child sex ratio in the UT has marginally deteriorated during 2001-2011.

9. **Secretary (Planning Commission)** enquired the UT if they had any project under PPP mode lying pending with MHA for clearance, and if so, same may be brought to the notice of Planning Commission. She assured the UT that Planning Commission will help the UT to get the project based clearance. She also advised the UT to expedite the reforms under JNNURM which will eventually help the UT to generate more revenues through user charges. In the end she stated that taking all the resources into account, the Plan size for Puducherry for Annual Plan 2012-13 was fixed at Rs. 3,000 crores, which included an ACA of Rs. 1,000 crores. The ACA included Rs. 100 crore for establishment of Government Medical College, Rs. 100 crore for Thirunallar Temple town development project, and Rs. 800 crore for reconstruction/rehabilitation of the infrastructure under socio-economic sectors damaged by Thane Cyclone (as ACA for EAPs). A Scheme of Financing for the Annual Plan 2012-13 is enclosed at Annexures I to III.

The meeting ended with a vote of thanks to the Chair

UT: Puducherry

Approved Scheme of Financing for the Annual Plan in 2012-13

		(Rs Crore)
Sl. No.	Item	Amount
A.	UT Government	
1.	UT's Own Resources	735.72
a.	Balance from Current Revenues	334.43
b.	MCR (excluding deductions for repayment of loans)	-98.71
c.	Plan Grants from GoI (12th/13th FC)	0.00
d.	ARM	500.00
e.	Reimbursement of CST Collection	0.00
f.	Adjustment of Opening Balance	0.00
g.	Recoveries	0.00
2.	UT's Net Borrowings (i-ii)	844.28
(i)	Gross Borrowings (a to d)	1022.98
a.	UT Provident Fund (Net)	0.00
b.	Small Savings	25.00
c.	Gross Market Borrowings	600.00
d.	Negotiated Loans (HUDCO / NABARD)	397.98
(ii)	Repayments	178.70
3.	CENTRAL ASSISTANCE (a to b)	620.00
a.	Normal Central Assistance	504.10 #
b.	Others (In Annex-II)	115.90
4.	ACA for EAP	800.00 *
Total A: UT Government Resources (1+2+3+4)		3000.00
B.	Public Sector Enterprises (PSEs)	0.00
C.	Local Bodies	0.00
D.	AGGREGATE PLAN RESOURCES (A+B+C)	3000.00

inclusive of Rs. 100 crore for Thirunallar Temple Town Project and Rs. 100 crore for infrastructure facilities at Govt. Medical College.

* ACA for Externally Aided Projects for disaster mitigation efforts Post-Thane Cyclone subject to World Bank approval

UT: Puducherry

Allocations under Other Central Assistance Programmes -2012-13

(Rs. Crore)		
Sl. No.	Schemes	Amount
1	National Social Assistance Programme (NSAP)	8.73
2	National E-Governance Action Plan (NEGAP)	1.45
3	Rashtriya Krishi Vikas Yojana (RKVY)	0.00
4	Central Road Fund (CRF)	10.72
5	Accelerated Irrigation Benefit Programme (AIBP)	0.00
6	Jawaharlal Nehru National Urban Renewal Mission (JNNURM)	95.00
	Total	115.90

UT: Puducherry

Approved Balance from Current Revenues for Annual Plan 2012-13

(Rs. crore)		
Sl. No.	Item	Amount
I.	NON PLAN REVENUE RECEIPTS (1 TO 5)	2555.00
1.	Share in Central Taxes	-
2.	State's Own Tax Revenue	1771.00
3.	Non Tax Revenue	121.00
4.	Non Plan Grants from Centre (4.1 to 4.2)	663.00
	4.1 Revenue Deficit Grant	513.00
	4.2 Compensation of CST	150.00
5.	Opening Balance	0.00
II.	NON PLAN REVENUE EXPENDITURE (6 TO 10)	2220.57
6.	Non Developmental Expenditure (6.1 to 6.5)	1186.35
6.1	Interest Payments	452.83
6.2	Appropriation for reduction or avoidance of debt	40.00
6.3	Pension Payments	366.00
6.4	Salaries	212.00
6.5	Others	115.52
7.	Developmental Expenditure (7.1 to 7.2)	1034.22
7.1	Salaries	709.86
7.2	Others	324.36
8.	Pay and DA Revision	0.00
9.	Additional Funds to be devolved to Local Bodies	0.00
10.	Plan Transfers to Local Bodies & PSEs (Excl. CSS)	0.00
III.	BCR (I-II)	334.43

List of Participants in the meeting of Annual Plan 2012-13 for Puducherry between Deputy Chairman, Planning Commission and Chief Minister of Puducherry held on 25.06.2012 at 4.00 PM in Room No. 122, Yojana Bhawan, New Delhi

PLANNING COMMISSION		
S.No.	Name	Designation
1.	Shri Montek Singh Ahluwalia	Deputy Chairman
2.	Shri Arun Maira	Member
3.	Dr. Sayeda Hameed	Member
4.	Prof. Abhijit Sen	Member
5.	Dr. K. Kasturirangan	Member
6.	Dr. Narendra Jadhav	Member
7.	Ms. Sindhushree Khullar	Secretary
8.	Shri Arbind Modi	Consultant (SP-Puducherry)
9.	Shri T. K. Pandey	JS (SP) & Adviser (FR)
10.	Shri I. A. Khan	Adviser (Energy)
11.	Shri B.K. Pandey	Director (SP-Puducherry)
12.	Shri S. Lakshmanan	Director (FR)
13.	Shri Tarun K. Arora	RO (SP-Coord.)
14.	Shri Gagan Pahwa	YP (State Plans)
15.	Ms. Parma Devi Adhikari	YP (FR)

GOVERNMENT OF PUDUCHERRY		
S.No.	Name	Designation
1.	Sh. N. Rangasamy	Chief Minister
2.	Sh. Rajiv Yaduvanshi	Development Commissioner
3.	Dr. S.B. Deepak Kumar	Collector
4.	Dr. S. Kanagasabai	Director (Planning)
5.	Smt. A.S. Vijayalakshmi	Joint Director (Planning)
6.	Sh. K. Satyanarayana	Consultant (Budget)
7.	Sh. K. Govindarajan	Budget Superintendent, Finance Department
8.	Sh. Y.L.N. Reddy	Jt. Resident Commissioner
9.	Sh. M. Sekar	Pr. Secretary to CM

F.No. 4/ 28/2011-FR
Planning Commission
(FR Division)

Dated: 28th June, 2012

Subject: Note on Scheme of Financing for inclusion in the minutes of SP Division for Annual Plan 2012-13 of Puducherry.

Aggregate Plan Resources for the Annual Plan 2012-13 of Puducherry were assessed at Rs. 2,000 crore at the official level discussions which included Rs. 100 crore for Thirunallar Temple Town Project and Rs. 100 crore for infrastructure facilities at Govt. Medical College as part of Normal Central Assistance.

2. Subsequently, during the discussions of the Chief Minister with the Deputy Chairman, Planning Commission on 25.6.2012 it was agreed that the aggregate plan resources of the UT would go up by Rs. 1000 crore by way of additional ARM efforts of the UT to the extent of Rs. 200 crore and Rs. 800 crore towards ACA for Externally Aided Projects for disaster mitigation efforts Post-Thane Cyclone subject to World Bank approval. Net Borrowings of the UT are estimated at Rs.844.28 crore.

3. The Annual Plan for Puducherry for 2012-13 was approved at Rs.3,000 crore after taking into account all the resources of the UT, comprising of UT Government's Own funds of Rs. 735.72 crore, UT's net borrowings of Rs. 844.28 crore, Central Assistance of Rs.620 crore, which includes Normal Central Assistance of Rs. 504.10 crore and Rs.115.90 crore as other Central Assistance.

4. A copy of the detailed scheme of financing for the approved Annual Plan 2012-13 and other Central Assistance are enclosed at Annex-I and II, respectively. The details of Balance from Current Revenues is at Annex-III.


(Surekha Soni)

Research Officer (FR)

Consultant (SP- Puducherry)

Copy to:

1. JS (SP)/Adviser (FR)
2. Secretary (Finance), Govt. of Puducherry
3. Secretary (Planning), Govt. of Puducherry
4. JS (PF-I), Department of Expenditure, MoF, North Block, New Delhi.
5. JS(UT), Ministry of Home Affairs, North Block, New Delhi
6. Director (SP-PY), Director (SP) -- Coordination
7. Directors (FR) – AKP/SL/HKH
8. SRO (FR)/ RO (FR)/YPs –JH/KG/PD/JS/SK
9. F.R. Division - for records

Copy for information to:

1. PS to DCH
2. PS to Member (FR) – Puducherry
3. PS to Secretary, Planning Commission

UT: Puducherry

Approved Scheme of Financing for the Annual Plan in 2012-13

		(Rs Crore)
Sl. No.	Item	Amount
A.	UT Government	
1.	UT's Own Resources	735.72
	a. Balance from Current Revenues	334.43
	b. MCR (excluding deductions for repayment of loans)	-98.71
	c. Plan Grants from Gol (12th/13th FC)	0.00
	d. ARM	500.00
	e. Reimbursement of CST Collection	0.00
	f. Adjustment of Opening Balance	0.00
	g. Recoveries	0.00
2.	UT's Net Borrowings (i-ii)	844.28
	(i) Gross Borrowings (a to d)	1022.98
	a. UT Provident Fund (Net)	0.00
	b. Small Savings	25.00
	c. Gross Market Borrowings	600.00
	d. Negotiated Loans (HUDCO / NABARD)	397.98
	(ii) Repayments	178.70
3.	CENTRAL ASSISTANCE (a to b)	620.00
	a. Normal Central Assistance	504.10 #
	b. Others (In Annex-II)	115.90
4.	ACA for EAP	800.00 *
Total A: UT Government Resources (1+2+3+4)		3000.00
B.	Public Sector Enterprises (PSEs)	0.00
C.	Local Bodies	0.00
D.	AGGREGATE PLAN RESOURCES (A+B+C)	3000.00

inclusive of Rs. 100 crore for Thirunallar Temple Town Project and Rs. 100 crore for infrastructure facilities at Govt. Medical College.

* ACA for Externally Aided Projects for disaster mitigation efforts Post-Thane Cyclone subject to World Bank approval

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Allocations under Other Central Assistance Programmes -2012-13

(Rs. Crore)

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3	Rashtriya Krishi Vikas Yojana (RKVY)	0.00
4	Central Road Fund (CRF)	10.72
5	Accelerated Irrigation Benefit Programme (AIBP)	0:00
6	Jawaharlal Nehru National Urban Renewal Mission (JNNURM)	95.00
	Total	115.90

UT: Puducherry

Approved Balance from Current Revenues for Annual Plan 2012-13

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	4.2 Compensation of CST	150.00
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6.	Non Developmental Expenditure (6.1 to 6.5)	1186.35
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6.3	Pension Payments	366.00
6.4	Salaries	212.00
6.5	Others	115.52
7.	Developmental Expenditure (7.1 to 7.2)	1034.22
7.1	Salaries	709.86
7.2	Others	324.36
8.	Pay and DA Revision	0.00
9	Additional Funds to be devolved to Local Bodies	0.00
10	Plan Transfers to Local Bodies & PSEs (Excl. CSS)	0.00
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(Rs Crore)

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